INTRADEPARTMENTAL CORRESPONDENCE

September 29, 2020 3.2

TO: The Honorable Board of Police Commissioners

FROM: Chief of Police

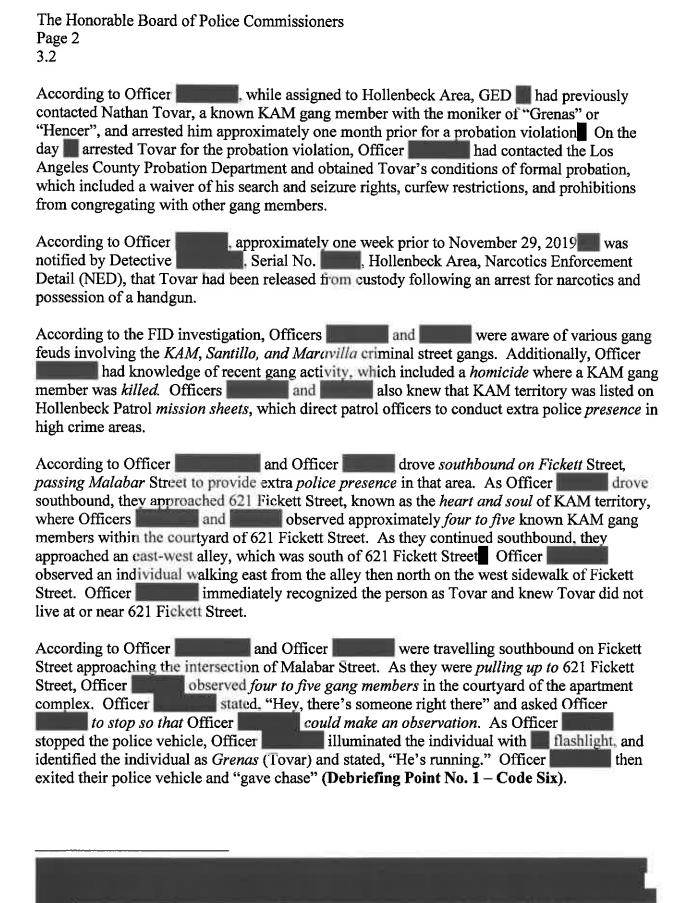
SUBJECT: OFFICER-INVOLVED SHOOTING, FID NO. 055-19

Honorable Members:

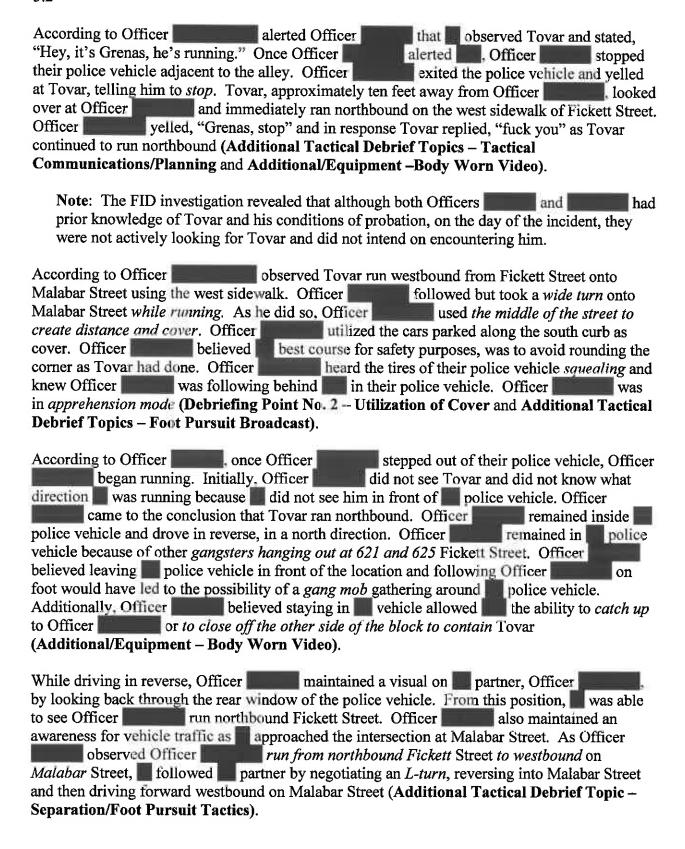
The following is my review, analysis, and findings for Officer-Involved Shooting (OIS), Force Investigation Division (FID) No. 055-19. A Use of Force Review Board (UOFRB) was convened on this matter on August 26, 2020. I have adopted the recommendations from the UOFRB for this incident. I hereby submit my findings in accordance with Police Commission policy.

SUMMARY

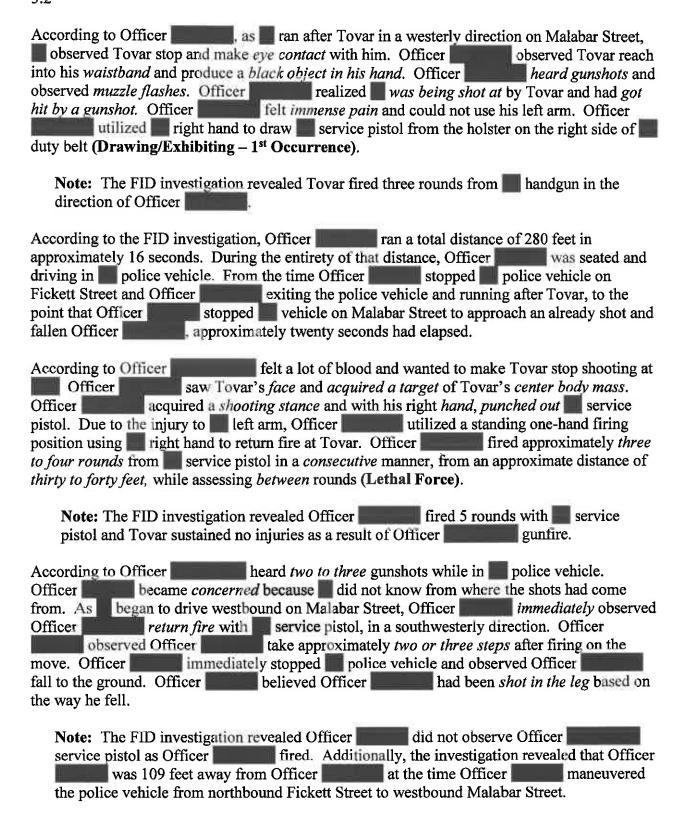
On November 29, 2019, Officers Serial No. And Hollenbeck Area, Gang Enforcement Detail (GED), were in full uniform driving a marked black and white hybrid police vehicle. Officer was the driver while Officer was the front passenger. Officers and were wearing body worn video (BWV) devices mounted on their chests during the incident (Additional/Equipment – Required Equipment).
According to Officer and Officer and were partners and had worked together for approximately one year. Officers and were assigned to the Krazy Ass Mexican (KAM) criminal street gang. Officers and had, on numerous occasions, discussed contact and cover, apprehension versus containment, and the establishment of perimeters. Officers and plans regarding communications depended on contact and cover roles wherein the cover officer would maintain all communications. Officer frequently received updates on gang activity from senior officers, narcotics investigators, and officers within the Hollenbeck Area.

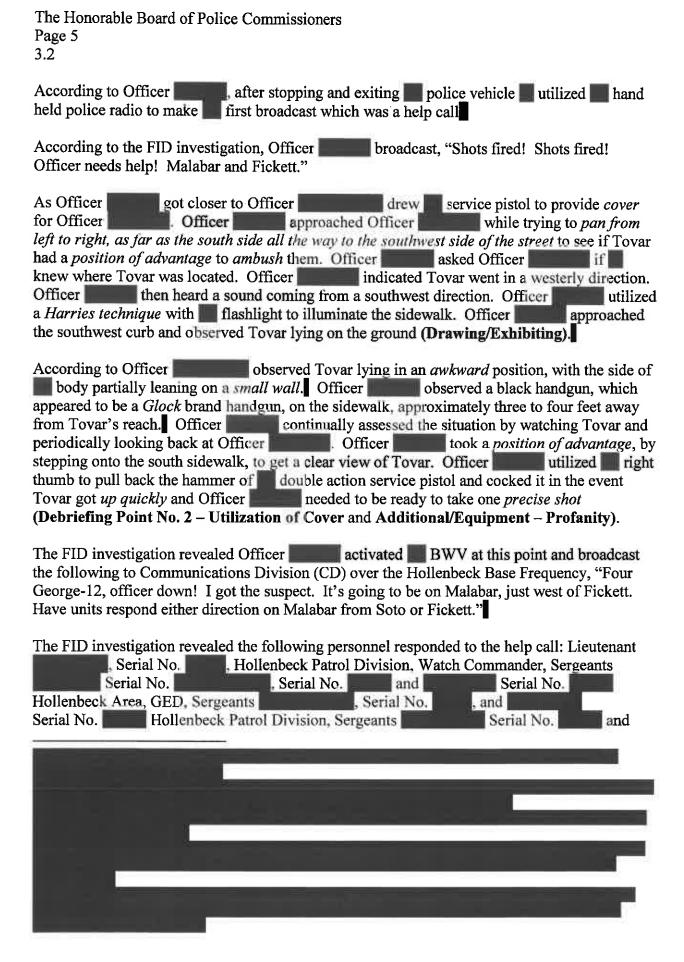


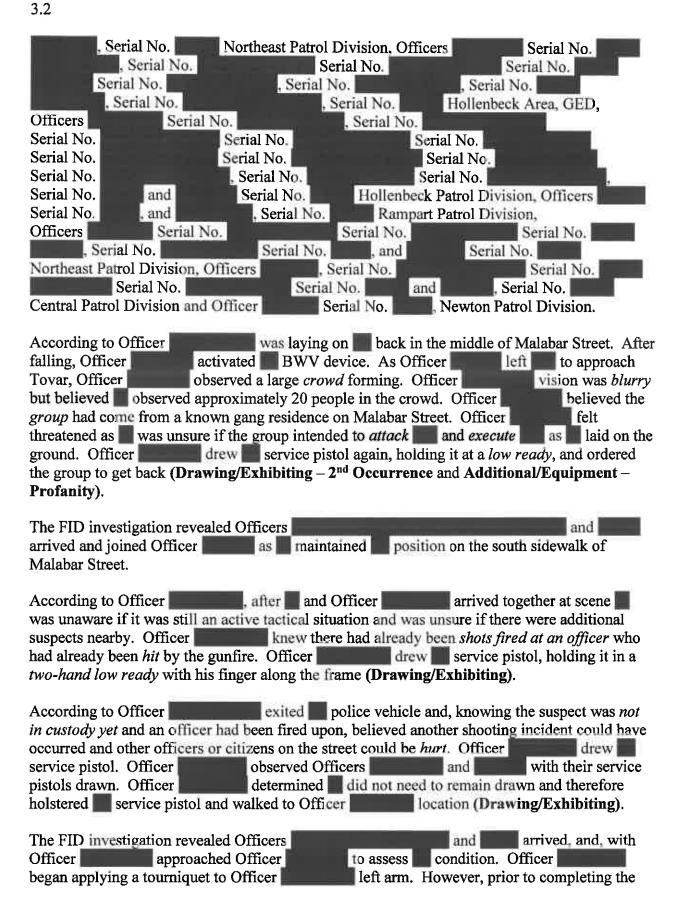
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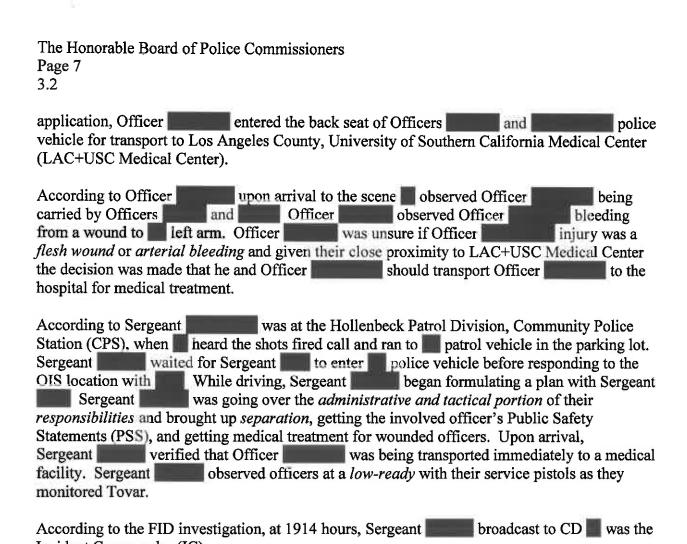


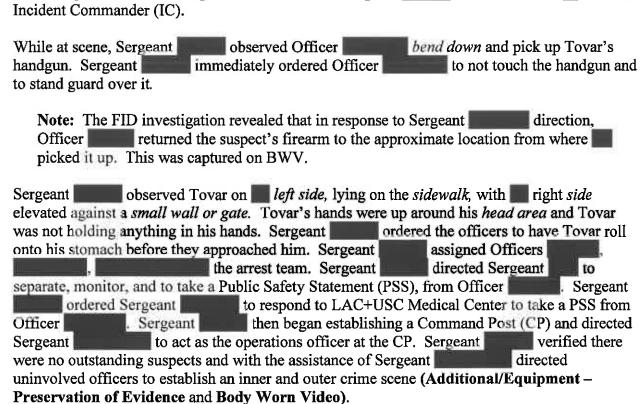
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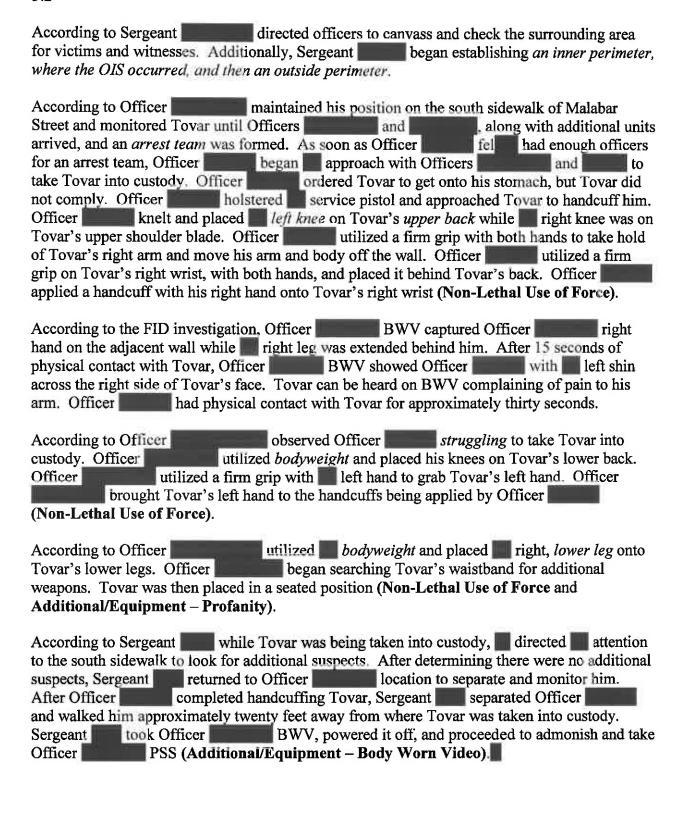




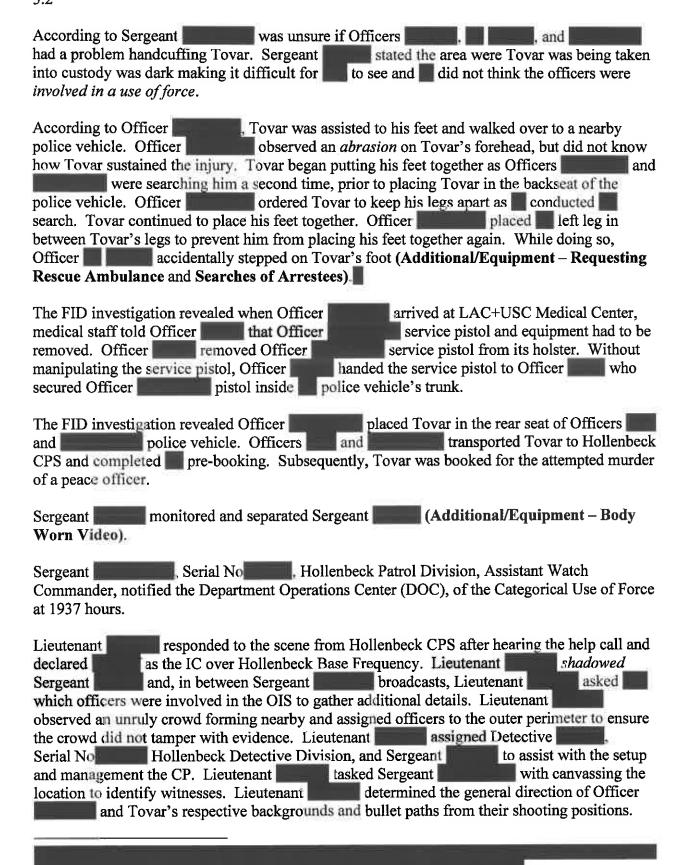




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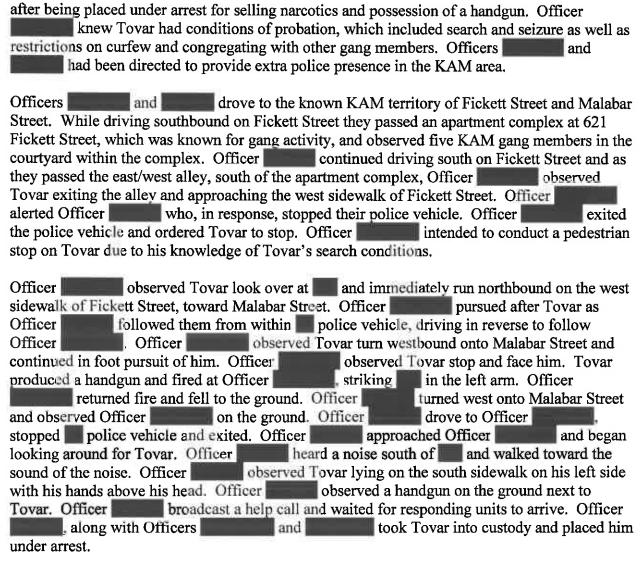


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Lieutenan directed officers to canvass the area to ensure there were no other shooting victims. Lieutenant maintained telephonic communication with Sergeant to relay pertinent information.
Sergeant Serial No. Hollenbeck Patrol Division, responded from Hollenbeck CPS and arrived at the CP. Lieutenant Sergeant to monitor and separate Officers and Sergeant transported Officers and to Hollenbeck CPS and after arriving at Hollenbeck CPS continued to monitor Officers and Sergeant additionally took over monitoring Officers and Sergeant additionally took over monitoring
Sergeant Serial No. Hollenbeck Area, GED, responded to the location from Hollenbeck CPS after hearing the help call broadcast. Sergeant arrived and met with Sergeant who directed to respond to LAC+USC Medical Center to take Officer PSS. Sergeant with Officer who provided Sergeant with Officer BWV device. Sergeant took Officer PSS and admonished Officer not to discuss the incident and ensured was monitored and separated from other officers.
<u>FINDINGS</u>
Tactics – Administrative Disapproval, Officers and and Tactical Debrief, Sergeants and Tactical Debrief, and T
Non-Lethal Use of Force – In Policy, No Further Action, Officers , and , and
Drawing/Exhibiting – In Policy, No Further Action, Officers and
Lethal Use of Force - In Policy, No Further Action, Officer
ANALYSIS
<u>Detention</u>
Officers and were assigned to Hollenbeck Area, Gang Enforcement Detail and were aware of recent gang feuds between KAM, Santillo Boys, and Maravilla gang members. Additionally, Officers and knew of a recent homicide in which a KAM gang member had been killed in KAM territory. Officers and were provided information on Nathan Tovar, a KAM gang member who had been released from jail

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TACTICS

Department policy relative to a Tactical Debrief is: "The collective review of an incident to identify those areas where actions and decisions were effective and those areas where actions and decisions could have been improved. The intent of a Tactical Debrief is to enhance future performance."

Department policy relative to Administrative Disapproval is: "A finding, supported by a preponderance of the evidence that the tactics employed during a CUOF incident unjustifiably and substantially deviated from approved Department tactical training" (Los Angeles Police Department Manual, Volume 3, Section 792.05).

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The evaluation of tactics requires that consideration be given to the fact that officers are forced to make split-second decisions under very stressful and dynamic circumstances. Tactics are conceptual and intended to be flexible and incident specific, which requires that each incident be looked at objectively and the tactics be evaluated based on the totality of the circumstances.

<u>Tactical De-Escalation</u>

Tactical de-escalation involves the use of techniques to reduce the intensity of an encounter with a suspect and enable an officer to have additional options to gain voluntary compliance or mitigate the need to use a higher level of force while maintaining control of the situation.

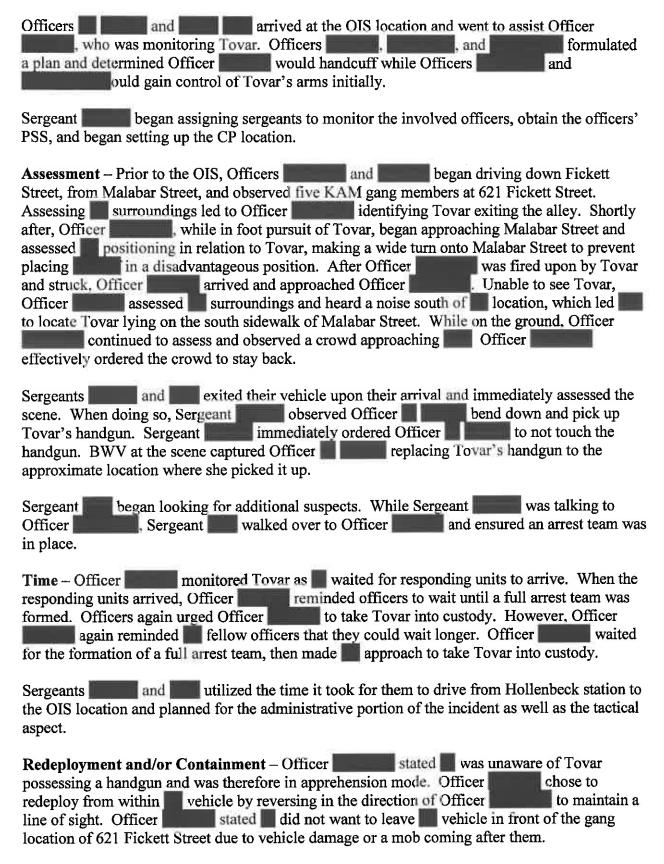
<u>Tactical De-Escalation Techniques</u>

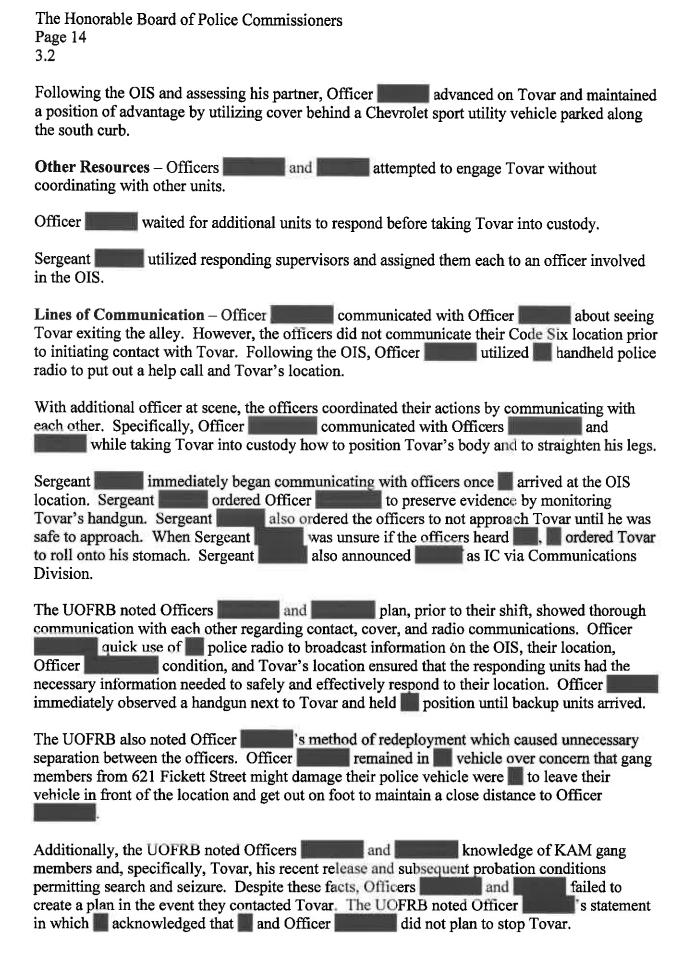
- Planning
- Assessment
- Time
- Redeployment and/or Containment
- Other Resources
- Lines of Communication (Use of Force Tactics Directive No. 16, October 2016, Tactical De-Escalation Techniques)

Tactical de-escalation does not require that an officer compromise his or her safety or increase the risk of physical harm to the public. De-escalation techniques should only be used when it is safe and prudent to do so.

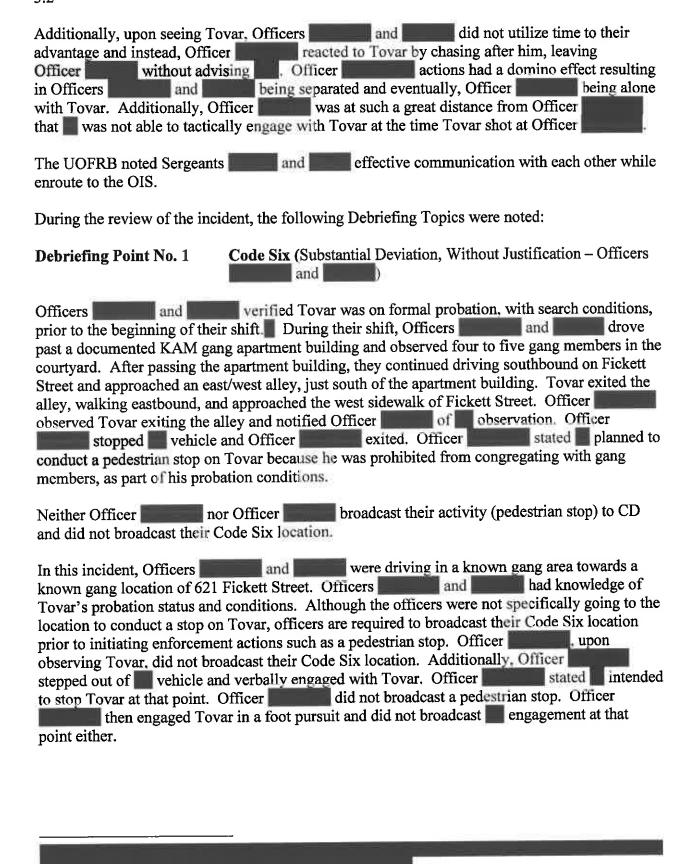
lanning – Officers and and had worked together for approximately one year and
luring that time, had discussed tactical plans for different types of scenarios. Officers
and discussed apprehension mode and containment mode, as well as setting up
perimeters when in containment mode. Officers and and discussed transporting
hemselves to a hospital if they were injured while on duty. Officers and and
liscussed crime trends, recent homicides, and gang activity. They also discussed Tovar's formal
probation status, conditions of his probation, and prior criminal history.
Officers and who would be contact and cover. They determined the passenger who would be over and the driver would be contact.
Sergeants and responded to the help call, in the same vehicle, and discussed the
dministrative and tactical portions of their responsibilities. Sergeant discussed
eparating the involved officers to obtain their Public Safety Statements and getting medical
reatment for wounded officers once at scene. After arriving, Sergeant ordered Officers
to ensure Tovar was on his stomach before they
pproached him to take him into custody.

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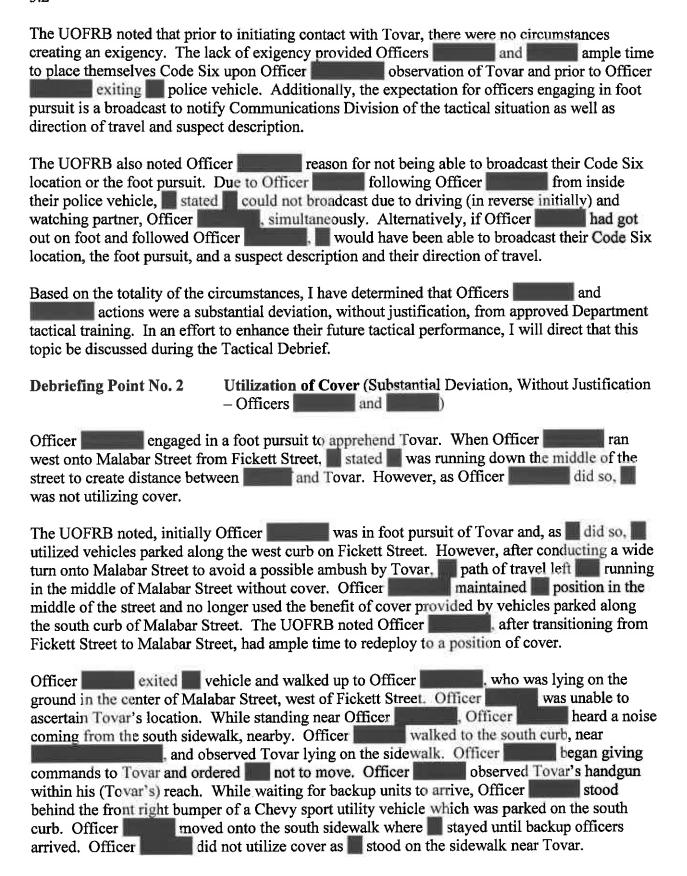




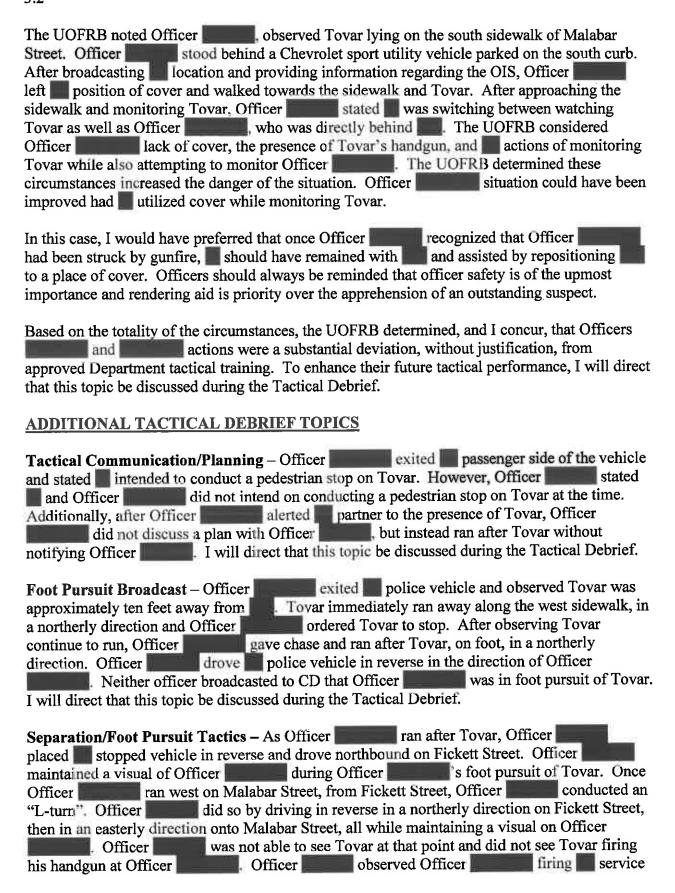
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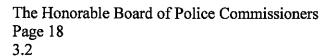


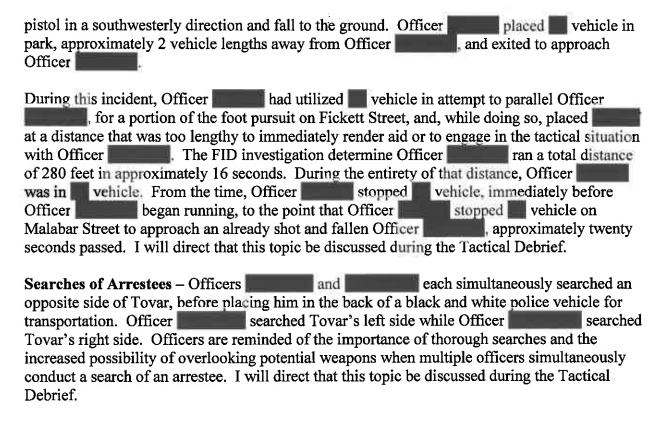
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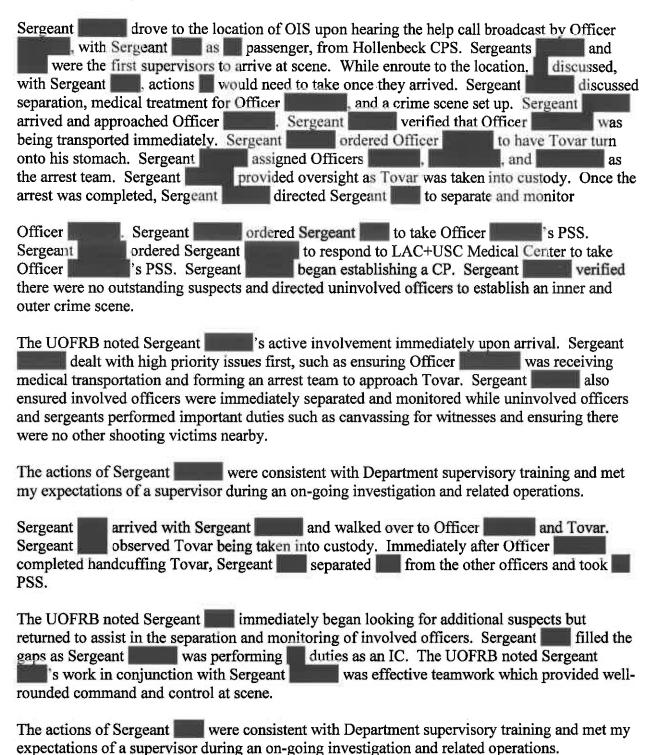
COMMAND AND CONTROL

Command and Control is the use of active leadership to direct others while using available resources to coordinate a response, accomplish tasks and minimize risk. Command uses active leadership to establish order, provide stability and structure, set objectives and create conditions under which the function of control can be achieved with minimal risk. Control implements the plan of action while continuously assessing the situation, making necessary adjustments, managing resources, managing the scope of the incident (containment), and evaluating whether existing Department protocols apply to the incident.

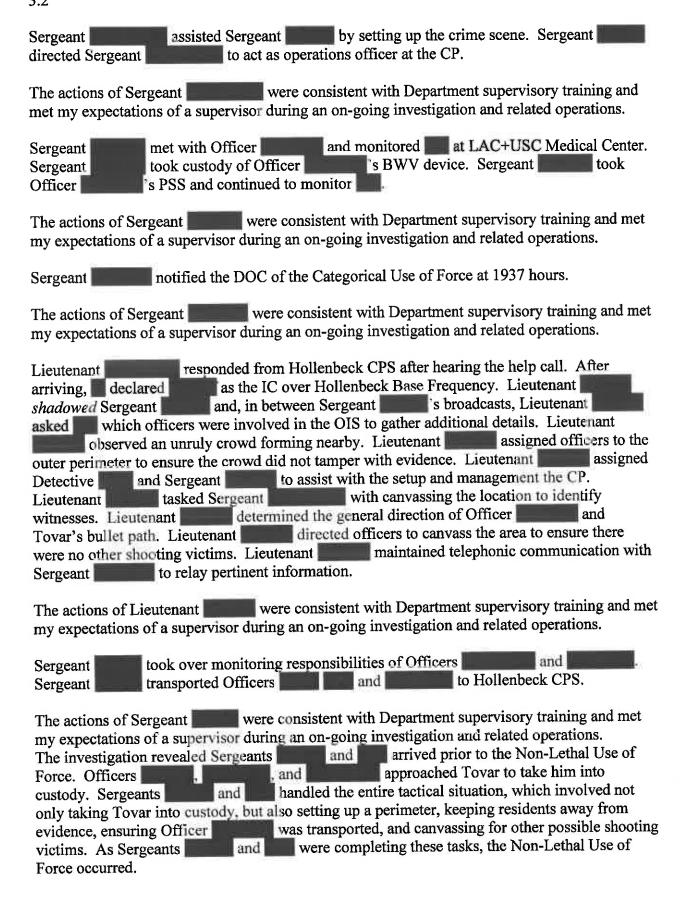
Command and Control is a process where designated personnel use active leadership to command others while using available resources to accomplish tasks and minimize risk. Active leadership provides clear, concise, and unambiguous communication to develop and implement a plan, direct personnel and manage resources. The senior officer or any person on scene who has gained sufficient situational awareness shall initiate Command and Control and develop a plan of action. Command and Control will provide direction, help manage resources, and make it possible to achieve the desired outcome. Early considerations of PATROL will assist with the Command and Control process (Los Angeles Police Department, Training Bulletin, Volume XLVII Issue 4, July 2018).

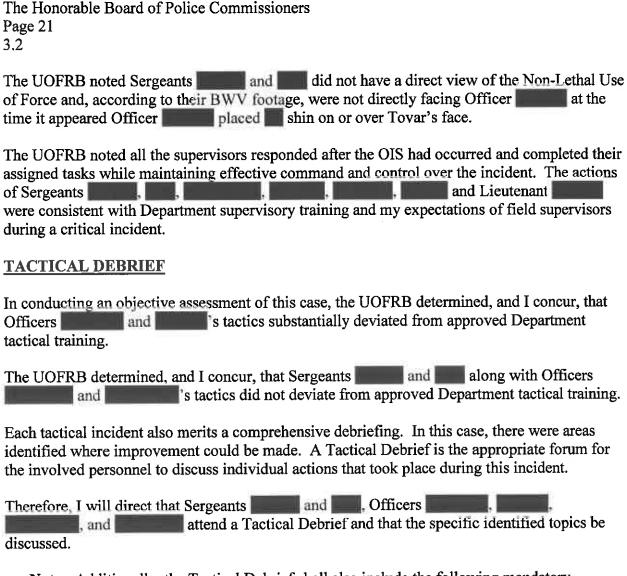
Line Supervision — Defined. A supervisor who has the specific responsibility of issuing directions and orders to designated subordinates shall be considered as having the duty of line supervisor and shall be held accountable for achieving conformance with the directions and orders that he/she issues (Los Angeles Police Department Manual, Volume 3, Section 135).

Incident Commander (IC) — In accordance with Department Policy, the IC sets the objectives, the strategy and directs the tactical response. Directing the tactical response means applying tactics appropriate to the strategy, assigning the right resources and monitoring performance (Los Angeles Police Department, Supervisor's Field Operations Guide, Volume 2, Emergency Operations Guide).



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Note: Additionally, the Tactical Debrief shall also include the following mandatory discussion points:

- Use of Force Policy;
- Equipment Required/Maintained;
- Tactical Planning;
- Radio and Tactical Communication (including Code Six);
- Tactical De-Escalation;
- Command and Control;
- Lethal Force.

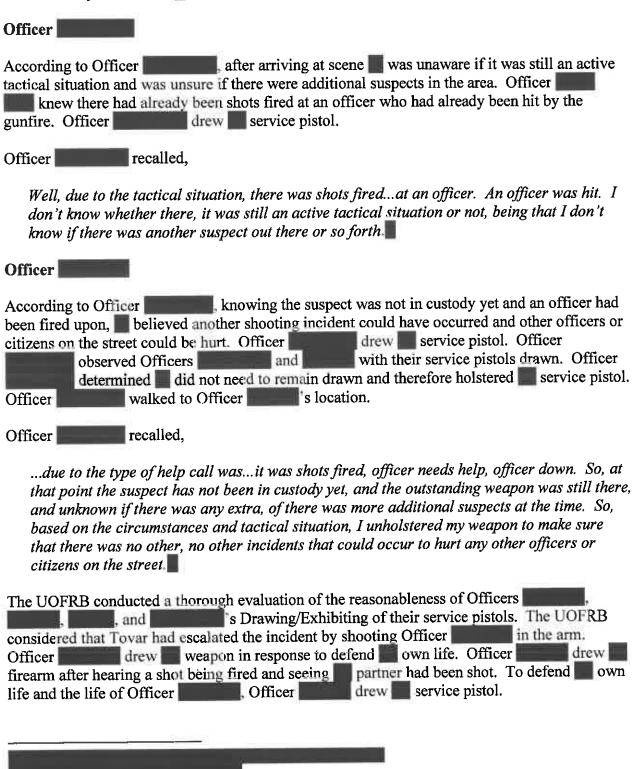
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DRAWING/EXHIBITING
Officer The Control of the Control o
First Occurrence
According to Officer as a ran after Tovar in a westerly direction of Malabar Street, observed Tovar stop and make eye contact with some Officer observed Tovar reach into his waistband and produce a black object in his hand. Officer observed muzzle flashes. Officer realized Tovar had shot at felt immense pain and could not use left arm. Officer utilized right hand to draw service pistol from the holster on the right side of duty belt.
Officer recalled,
And he stopped and we made eye contact. And then he started reaching toward his waistband next thing you know I hear two rounds. It's very dark he's faced towards me and I see a, just a black—a black object in his hand. And I knew at that point, after I hear the gunshots and the muzzle flash, that he was shooting at me. And then I realize I was hit in the arm. I felt a lot of blood.
The—at one—the point that I unholstered my weapon is when I realized that the suspect was firing at me To my recollection, it wasn't until I realized I was getting shot at \blacksquare
by the time, I realized I'm getting fired at or shot at, and my—my left arm became I couldn't use my left arm because of the immense pain, I didn't know the condition of what – if I guess the condition of how bad it was, but at that point, I couldn't even lift my left arm, and so I only fired with just my one hand.
When asked by FID Detectives which hand, used to draw service pistol, Officer stated, "My right hand."
Second Occurrence
According to Officer was laying on back in the middle of Malabar Street. As Officer left to approach Tovar, Officer observed a large crowd forming. Officer believed the group had come from a known gang residence. Officer was unsure if the group was going to attack and execute as laid on the ground. Officer drew service pistol again and ordered the group to get back.

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Officer recalled,
I unholstered again because I saw a large group from this location I've been talking about, saw this large group coming at me. I don't know if they were going to attack me, and I don't know if they're going to attack my partner because my partner was occupied with a suspect with a. firearm and had back towards this so I unholstered in the case that it's going to be something where they're going to try and executing me or trying to lynch the suspect from my partner or hit over the head. I unholstered at that point and I warned them to, to get back.
I had it pointed at a low-ready. I mean, I was already on the ground laying on my back, but I had it at a low ready at the crowd that was coming. It wasn't pointed.
Officer Control of the Control of th
According to Officer developed and a service pistol to provide cover for Officer developed approached Officer while trying to pan from left to right, as far as the south side all the way to the southwest side of the street to see if Tovar had a position of advantage to ambush them. Officer asked Officer if knew where Tovar was located but did not receive a response. Officer then heard a sound coming from a southwest direction. Officer approached the southwest curb and observed Tovar on the ground. Officer utilized a Harries technique and activated flashlight to illuminate Tovar. Officer utilized right thumb to pull back the hammer of double action service pistol and cocked it in the event Tovar got up quickly and Officer needed to be ready to take one precise shot.
Officer recalled,
I heard the first series of shots, I immediately saw my partner return fireI got out of the car, got close to my partner to see how was doing was just moaning in pain I heard a sound in the southwest direction where the suspect was at.
I just wanted to make sure like, okay, you know, I should cover down this location just in case and returns to cover fire if this guy is still there. So, it was at the point where I got close to my partner where I drew my firearm.
I had my flashlight out to just illuminate the location and see him, make sure wasn't moving. So, I acquired at the Harries technique.

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It's a decocker...Just to be ready just in case he was going to get up quickly. I wanted to just be ready and on top of it...If I needed to take one precise precision shot, I just wanted to just take one if I needed to



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The UOFRB considered that Officer was alone with Tovar, who had just shot Officer
Officer had observed Tovar's handgun, which was still within Tovar's reach.
Officer pulled back the hammer of service pistol with thumb in the event
needed to take a precise shot at Tovar if Tovar to attempt to arm himself and fire at Officer
The UOFRB determined Officer sactions were reasonable due to the extent of
the threat which Tovar presented.
Officers and heard that shots had been fired during the help call while
enroute. Officers and arrived after the OIS but knew a deadly threat was
possibly still present upon their arrival. Officer drew service pistol a second time
when a crowd appeared to form and approach The UOFRB noted Officer
verbalized a warning with the crowd, which proved to be effective.
Based on the totality of the circumstances, the UOFRB determined, and I concur, that an officer
with similar training and experience as Officers and recorded, that an officer
's, while faced with similar circumstances, would reasonably believe that there was a
substantial risk the situation may escalate to the point where deadly force may be justified.
Therefore, I find Officers , and some strong Exhibiting
to be In Policy, No Further Action.
to be first oney, no statutes Action.

Use of Force – General

It is the policy of this Department that personnel may use only that force which is "objectively reasonable" to:

- Defend themselves;
- Defend others;
- Effect an arrest or detention;
- Prevent escape; or,
- Overcome resistance

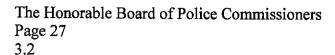
The Department examines reasonableness using Graham v. Connor and from the articulated facts from the perspective of a Los Angeles Police Officer with similar training and experience placed in generally the same set of circumstances. In determining the appropriate level of force, officers shall evaluate each situation in light of facts and circumstances of each particular case. Those factors may include, but are not limited to:

- The seriousness of the crime or suspected offense;
- The level of threat or resistance presented by the subject;
- Whether the subject was posing an immediate threat to officers or a danger to the community;
- The potential for injury to citizens, officers or subjects;
- The risk or apparent attempt by the subject to escape;
- The conduct of the subject being confronted (as reasonably perceived by the officer at the time);

- The amount of time and any changing circumstances during which the officer had to determine the type and amount of force that appeared to be reasonable;
- The availability of other resources;
- The training and experience of the officer;
- The proximity or access of weapons to the subject;
- Officer versus subject factors such as age, size, relative strength, skill level, injury/exhaustion and number officers versus subjects; and,
- The environmental factors and/or other exigent circumstances (Los Angeles Police Department Manual, Volume 1, Section 556.10).

NON-LETHAL USE OF FORCE

NON-LETHAL USE OF FORCE
Officer Bodyweight, Firm Grip
According to Officer maintained position and monitored Tovar until responding units arrived and an arrest team was formed. As soon as Officer felt had enough officers for an arrest team, which consisted of Officers and position and positio
Officer recalled,
I grabbed his right arm and just tried to put a handcuff onhis left arm was still in a position that was awkward. So, that's where we tried to move his body down from this—it looked like a small little wall to move in this position where we can handcuff him to where we weren't going to injure him.
I would just consider it him being uncomfortable and in pain as far as us trying to readjust and acquire those handcuffs on his wrist and put it behind his back. And it was based on the positioning that he was in, him being pinned up against the wall. We asked him to move himself, and he did not.



He just did not move at all. So, we had to acquire certain different kind of angles and have -- when he to move him physically off that wall to gain compliance where we had to move his arm, his left arm behind his back.

I remember placing my left knee on the upper part of his back and getting a hold of his right wrist and then bringing it over behind his back to where I can apply my handcuff with my right hand.

I don't believe there was a use of force. I think he was in a position where he was in an awkward position the way he was laying. We told him to get on his, on his face, on his stomach, and he didn't. I grabbed his right arm and, and just tried to put a handcuff on. And his left arm was still in a position that was awkward.

...he was kind of still awkwardly laying on, on a wall, so with the help of Officer we could move his body downward off that wall and, and flip his left hand to the small of his back, but I don't remember grabbing his hand. Maybe it was either me or Officer that helped assist him do that. And that's what had caused some pain to him where we pulled him off that wall and moved his arm back.

I recall it being on the upper part of his, of his back area. And I also remember that the suspect was kind of in discomfort. Maybe some pain as far as the way his arm was positioned and was, was moving for that reason underneath me to where I remember kind of losing balance and having to adjust and acquire a better platform on top of him, and, having to put one of my hands on the wall that was right above him just to, to maintain balance on top of the suspect who was moving underneath me.

...I could have had my knee slip to the upper part of his back, maybe neck area, but it's because of the suspect's movements I had to reacquire some more balance.

When asked by FID investigators if intentionally placed leg on Tovar's neck or head area, Officer stated, "No, I did not. I remember it was dark as far as first approaching, but I remember putting it on the top part --top part of his head. And I know that I was trying to gain stability from his movements and his moving underneath me, so I could have had my knee slip to the upper part of his back, maybe neck area, but it's because of the suspect's movements I had to reacquire some more balance."



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When shown a still photograph of Officer attempting to take Tovar into custody, Officer replied, "So in this picture, it seems like I already had lost some balance on my platform on the suspect. So, it looks like I'm trying to gain balance by putting my right hand onon the wall that's right above the suspect, because I remember I kind of lost balance while being on top of him and his movements."
Officer Bodyweight, firm grip
According to Officer observed Officer struggling to take Tovar into custody. Officer utilized bodyweight and placed knees on Tovar's lower back. Officer utilized a firm grip with left hand to grab Tovar's left hand and connect it to the handcuff being applied by
Officer recalled,
moves to reach for his left arm. I see that is having a hard time. Well, not a hard time, but is not able to pull his, his left arm back.
That's when I get on his – his lower back and I grabbed his right hand from the handcuff in between both cuffs. Then Officer pulls back his left arm And I'm able to also grab it and handcuff him, handcuff his left arm.
Officer Bodyweight
According to Officer utilized bodyweight and placed right lower leg onto Tovar's lower legs. Officer began searching Tovar's waistband for additional weapons.
Officer recalled,
I just put my right—my right lower leg on both of his legs. I mean, my leg is big, so I could hold both legs down with my body. That's with me using my bodyweight.
According to Officer was after Tovar was taken into custody, Tovar continued to put his feet together as Officer was searching a second time, prior to placing Tovar in the backseat of the police vehicle. Officer ordered Tovar to keep his legs apart as he conducted his search. Tovar continued to place his feet together. Officer placed left leg in between Tovar's legs to prevent him from placing his feet together again. While doing so, Officer accidentally stepped on Tovar's foot.

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Officer recalled,
I kept telling him to keep his legs spread, and then he kept putting is legs together. And at that time, I put my leg in between his legs to keep him from not putting his legs together. And that's when I accidentally stepped on his foot.
As Officers approached Tovar to take him into custody, it was noted Tovar's body positioning in relation to the wall he had laid next to on the south sidewalk. Tovar's left arm and left side was partially on the wall while his right side and arm were on the ground. Tovar's arm appeared to be pinned against the wall and did not follow officer's direction to lie on his stomach. The officers had to move his arm off the wall and behind his back with firm grips. Additionally, it was noted, Tovar complained of pain to his arm while being taken into custody and not pain to his head or neck area. The officers used the minimal amount of force required to take Tovar into custody, while using firm grips and bodyweight to place his hands behind his back and handcuff him.
During the UOFRB presentation it was noted 30 seconds passed from the time Officer knelt onto Tovar's back until the time stood up, after handcuffing Tovar. During these 30 seconds, it appeared Office right shin appeared to be over or on Tovar's face, on the right side. The UOFRB closely examined the BWV of the officers involved. The UOFRB noted that Officer BWV shows a point when Officer stands up after having handcuffed Tovar. The UOFRB noted Tovar's head did not move at all when this occurred. The UOFRB opined that had Officer been placing bodyweight via shin on Tovar's face, Tovar's head would have been affected, as evident by movement, when Officer stood up. Additionally, the UOFRB noted that during the time which appeared to show Officer shin on Tovar's face, Tovar was not complaining about pain to his head but rather to his arm. Tovar did not complain about his head or neck at the time of the Non-Lethal Use of Force.
The UOFRB determined Officer was not applying pressure with bodyweight onto Tovar's head or neck area as evident by many factors. First, Officer right knee can be seen on Tovar's upper shoulder blade. Officer right foot appears arched with the toe portion of boot on the ground. This positioning caused the UOFRB to determine that Officer right shin crossed over the area of Tovar's face, did not apply pressure to it. The UOFRB determined Officer use of non-lethal force in utilizing firm grips to handcuff Tovar, as well as body weight, were reasonable given Tovar was not complying with the officer's commands as well as actions of trying to "buck" off the officers with his body. Additionally, Officer observed Tovar resisting Officer officer with the use of bodyweight to take Tovar into custody. Officer utilized lower legs to apply bodyweight to Tovar to assist in controlling his movement so Officer could complete handcuffing Tovar.

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Based on the totality of the circumstances, the UOFRB determined, and I concur, that an officer with similar training and experience as Officers and and an another while faced with similar circumstances, would reasonably believe that this same application of non-lethal force would be reasonable to overcome Tovar's resistance.
Therefore, I find Officers , and Non-Lethal Use of Force to be objectively reasonable and In Policy, No Further Action.
LETHAL USE OF FORCE
Law enforcement officers are authorized to use deadly force to:
 Protect themselves or others from what is reasonably believed to be an imminent threat of death or serious bodily injury; or, Prevent a crime where the subject's actions place person(s) in imminent jeopardy of death or serious bodily injury; or, Prevent the escape of a violent fleeing felon when there is probable cause to believe the escape will pose a significant threat of death or serious bodily injury to the officer or others if apprehension is delayed. In this circumstance, officers shall, to the extent practical, avoid using deadly force that might subject innocent bystanders or hostages to possible death or injury (Los Angeles Police Department Manual, Volume No.1, Section 556.10).
Officer ————————————————————————————————————
According to Officer realized was being shot at and had got hit by a gunshot. Officer wanted to make Tovar stop shooting at wanted to make Tovar's center body mass. Officer acquired a shooting stance and with right hand and punched out service pistol. Officer fired approximately three to four rounds from service pistol in a consecutive manner, from an approximate distance of thirty to forty feet, while assessing between rounds.
Officer recalled,

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I was being shot at, and I got, I got hit by a gunshot, by a bullet. I could see him. I saw his face and I acquired a target, and I, I tried to put down the rounds to make him stop shooting at me. 43

And we're looking at each other after he took a shooting stance. I don't know if it's two hands or one hand. Again, it's dark, but I knew he had his stance that --with the gun in his hand, looking directly at me. And he wasn't over his shoulder. I knew he had stopped because there was no way he was running like this. I knew he had stopped and took a

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shooting stance towards me.... I tried to, in a sense, punch --punch out as best as I could. That way we were taught, if we were to shoot with one hand, kind of just punch out and get as best of a shooting stance as I could.

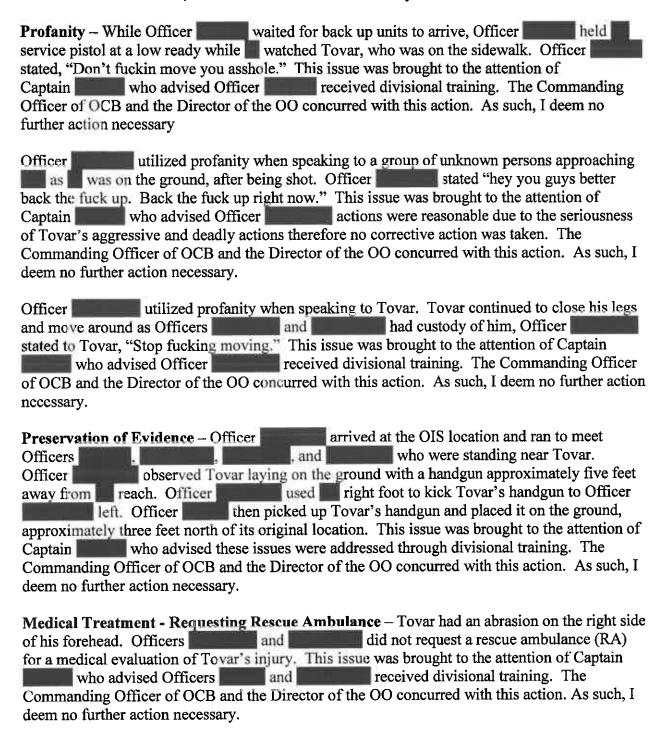
I shot approximately three, three to four times, shooting at him because he was shooting at me.

Id' say approximately 20 to—no, 30 to 40 feet...My target was...center body mass... They were --they were consecutive with --I guess it was consecutive, but there was some assessment in between. Those five, now, I believe were ineffective. Three to --however many rounds --however many of my rounds, I didn't see if he --he wasn't --it was ineffective, and so that's why from each assessment. It was assessing as- as I was shooting.

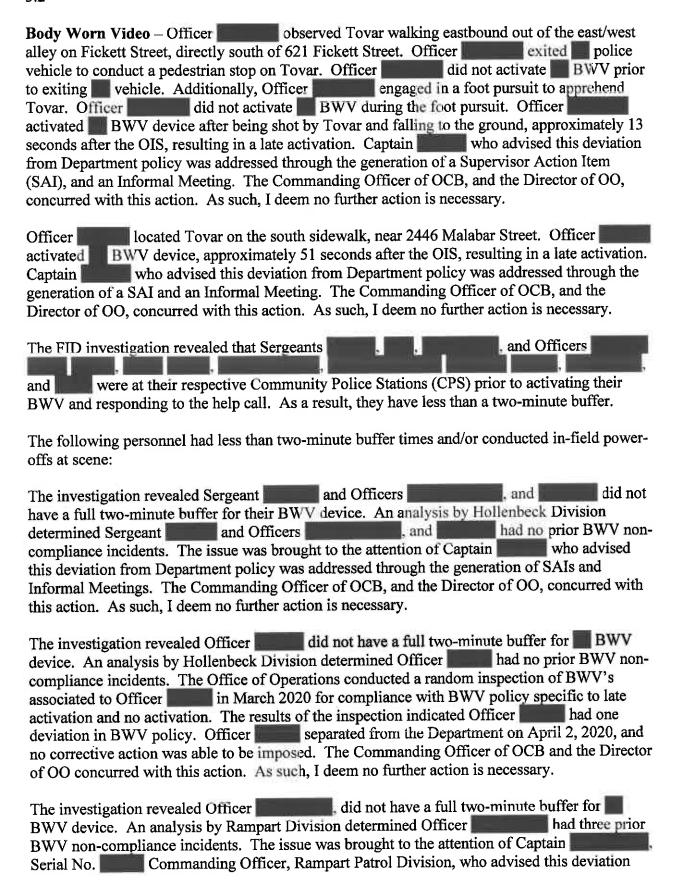
In this case, the UOFRB assessed the reasonableness of Officer use of lethal force. The UOFRB noted Officer attempts at de-escalation with Tovar. Officer had identified as a police officer and ordered Tovar to stop despite his search and seizure probation conditions. Officer while in pursuit of Tovar did not draw service pistol until after being shot by Tovar and did not escalate the incident by doing so prematurely. The UOFRB noted Tovar's actions initiated the incident drastically. Tovar responded to Officer order by saying "Fuck you" then running away. Tovar also stopped and turned to face Officer Tovar produced a handgun and fired at Officer firing numerous rounds at In defense of wown life, Officer fired to stop the deadly threat which Tovar presented. Due to Tovar's aggressive actions during the incident, as well as deadly actions, the UOFRB determined an officer with similar training and experience would respond in the same manner as Officer and that actions were reasonable.
The UOFRB also noted, that Officer in response to the imminent deadly threat, discharged five rounds from his service pistol.
Based on the totality of the circumstances, the UOFRB determined, and I concur, that an officer with similar training and experience as Officer would reasonably believe Tovar's actions presented an imminent threat of death or serious bodily injury and that the Use of Lethal Force would be objectively reasonable.
Therefore, I find Officer Use of Lethal Force to be In Policy, No Further Action.
ADDITIONAL/EQUIPMENT
Required Equipment – Officer and left their Side Handle Baton's in their police vehicle during their interaction with Tovar. This issue was brought to the attention of Captain Serial No. Commanding Officer, Hollenbeck Patrol Division, who

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advised this issue was addressed through divisional training. The Commanding Officer of Operations – Central Bureau (OCB) and the Director of the Office of Operations (OO) concurred with this action. As such, I deem no further action necessary.

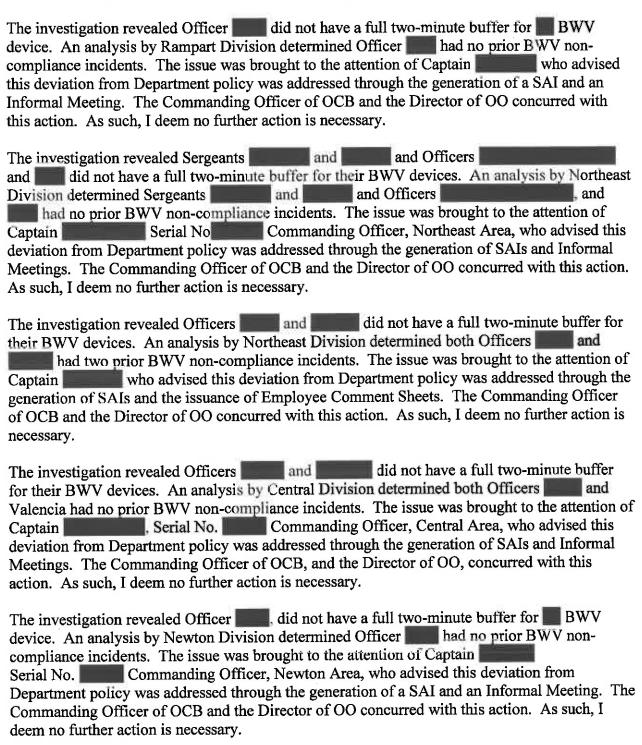


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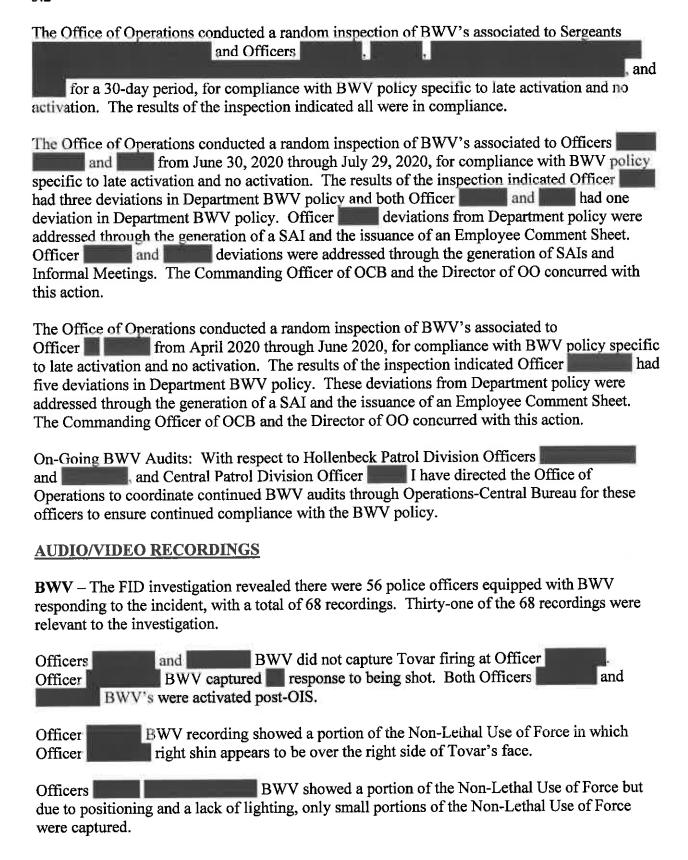


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from Department policy was addressed through the generation of a SAI and a Notice to Correct Deficiencies. The Commanding Officer of OCB and the Director of OO concurred with this action. As such, I deem no further action is necessary.



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Digital In-Car Video System (DICVS) — The FID investigation revealed 36 police vehicles had DICVS which were activated. However, since the OIS occurred prior to responding officers' arrival, their DICVS did not capture the OIS.

Outside Video - The FID investigation revealed there were no outside videos related to this incident.

Respectfully,

MICHEL R MOORE Chief of Police

Date: 9-72-720